

Case Study – Bringing  
Efficiency, Transparency  
and Accountability into  
**e-Governance**  
Implementation of  
Publicly Funded Projects



An Indian Case Study

Live Demo and Presentation by  
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Indian Centre for Social Transformation is a public charitable Trust with a mission to work towards realization of a national vision set out in Article 51A (j) of the Indian Constitution regarding the

**Fundamental Duty of Indian Citizens i.e.**

**“to strive towards excellence in all spheres of  
individual and collective activity  
so that the nation constantly rises to  
higher levels of endeavor and achievement.”**

**[www.indiancst.in](http://www.indiancst.in)**



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# Indian CST : Today

1. Promotes **Efficiency, Transparency, Accountability.**
2. Helps **introduce metrics** in all public funded projects through technology/empowerment.
3. Collaborates with organizations for simple **cost effective e-governance solutions.**
4. Collaborated with International Bodies like World Bank for designing **e-tools for monitoring Bank aided projects.**
5. Offers solutions under the ICT Policy of GOI, with a focus on **Healthcare, Banking and Public Services.**

Indian CST: for good governance and business efficiency

# Solutions & Services offered

- Designing solutions for complex commercial projects
- Develop e-governance solutions for municipalities & others
- Project Monitoring System for World Bank aided Projects
- Data Analytics & Reporting Services
- Procurement Management System
- Healthcare Information Management Solutions
- Educational -Examination Reforms Solutions
- Document Management System
- Training & Skill Development

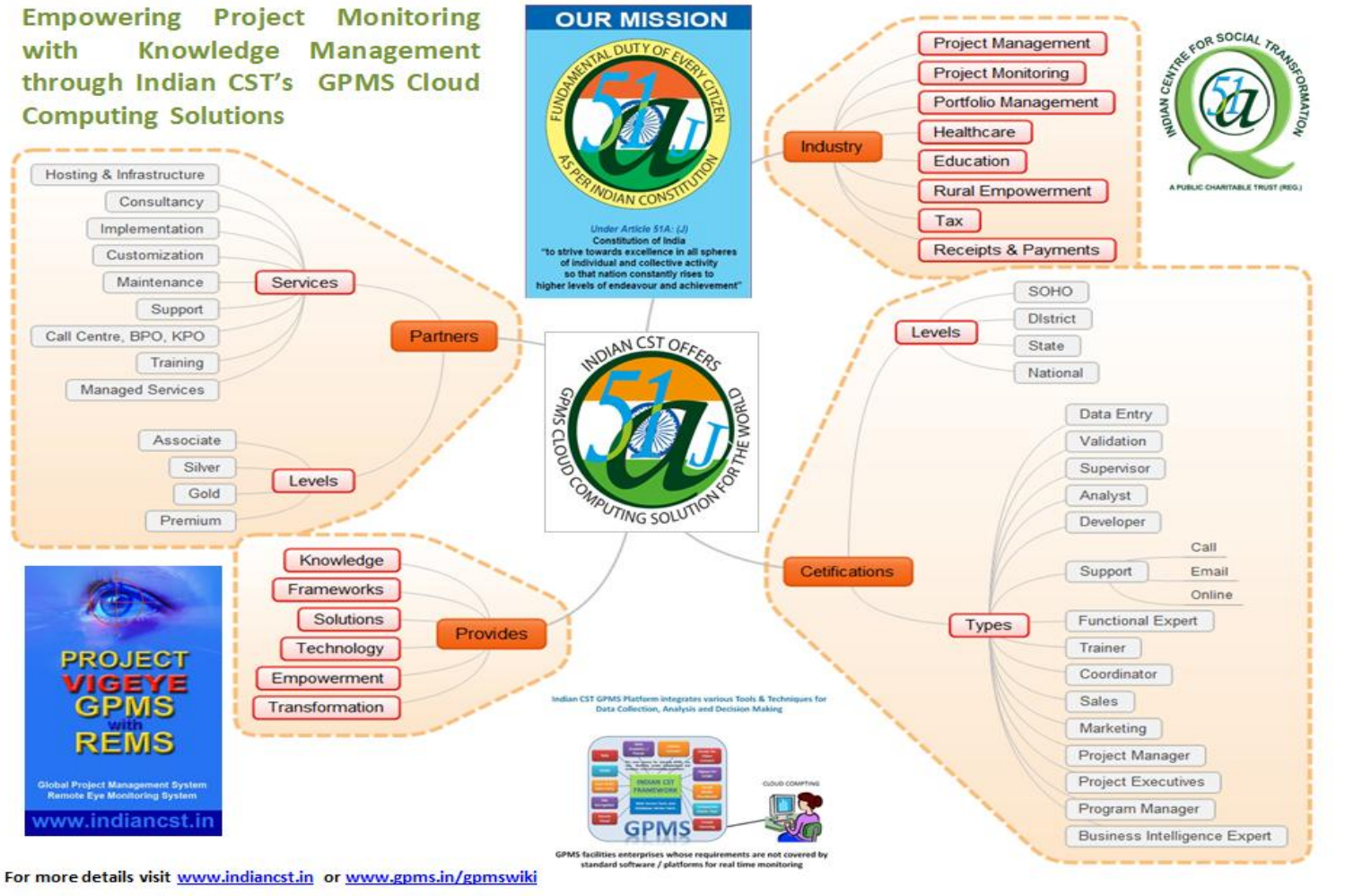


Indian CST: for good governance and  
business efficiency

A PUBLIC CHARITABLE TRUST (REGD.)

# What does Indian CST do?

Empowering Project Monitoring with Knowledge Management through Indian CST's GPMS Cloud Computing Solutions



For more details visit [www.indiancst.in](http://www.indiancst.in) or [www.gpms.in/gpmswiki](http://www.gpms.in/gpmswiki)

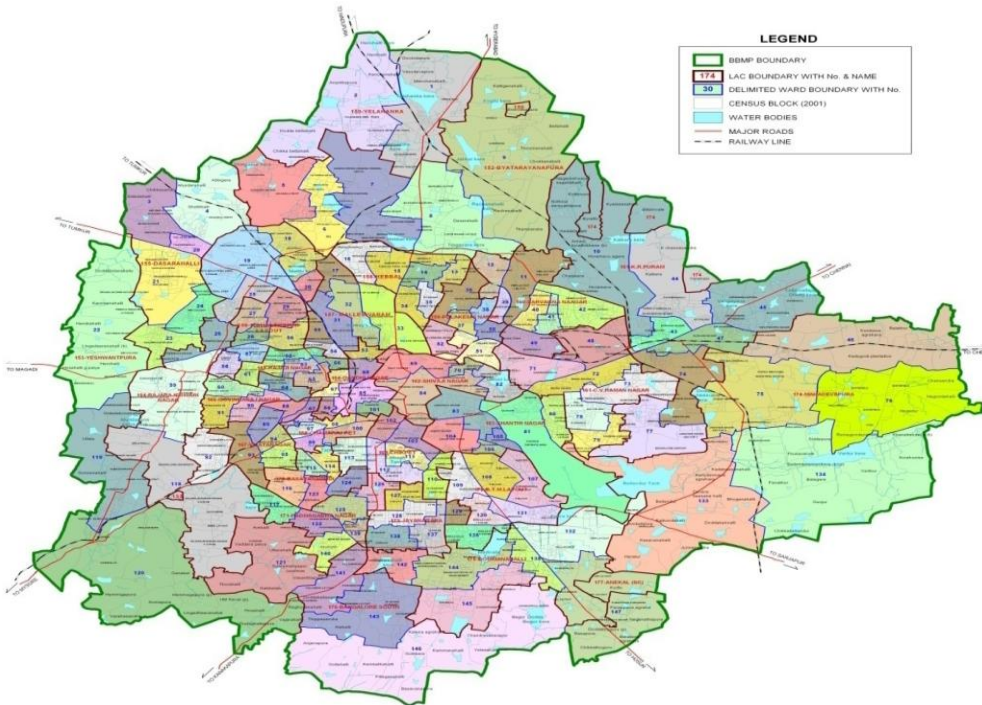


# The Challenge in BBMP is its vast complexity which is more than a country in Europe

Bangalore being the fifth largest city in India has a budget of Rs 14,000 crores. The BBMP was not aware of the quantum of works awarded and its progress and settlement of bills. It approached Indian CST to implement the GPMS. On Implementation and the being data being uploaded into the GPMS all the engineers and staff at all levels are able to access the data monitor the works, track the project status, quantify the cost over runs and settle final bills. Ghost bills, unauthorized cost over runs, unapproved works, etc. surface automatically.

- BBMP is serving a population of One Crore
- The magnitude of financial benefits can be imagined.

**BRUHAT BANGALORE MAHANAGARA PALIKE**  
**BOUNDARIES OF DELIMITED WARDS (147 Nos.)**  
**AND LEGISLATIVE ASSEMBLY CONSTITUENCIES**



## GPMS-FMS for BBMP

The transformation initiative helped BBMP to come to grips with the myriad problems associated with increased workload and project execution in remote locations of Bangalore.

[www.indiancst.in](http://www.indiancst.in)

# The Challenges

1. Frequent change of Guards
2. Lack of public support and sponsorships
3. Disinterest from stake holders
4. Hostility to Change
5. Problem of Information Dissemination and capacity building
6. Legacy Data lying in Insilco's with ownership lying with no central ownership departments
7. No real time information
8. No integration of data available
9. No validation of data provided are in different formats
10. Transparency, Efficiency and Accountability was lacking.
11. Skillset for this is inadequate.
12. No data is available for real-time analysis
13. Ad-hoc decision making in absence of reliable and structured decision support system
14. Communication between stakeholders needed improvement to avoid misunderstandings
15. There is no computer skill awareness as a common platform to be used by everyone.
16. Capacity building of all users of the system being done on need based manner on manual systems

- Presently they were doing manually with various Permutations and Combinations of requirements with assumptions
- Current software applications on the premises are all in silos
- Every one wants to know what is in it for me
- Resistance to use the system
- Frequent Changes in Technology Partners
- Most applications / Solutions were not web based. Every report was manually prepared on excel sheets
- Heads of Departments were not aware of how many Projects were going on or the Receipts coming in of Payments being done at any point of time in real time.

# The Approach

**“The way Indian CST team approaches a Problem , can alter the very nature of the Problem”**

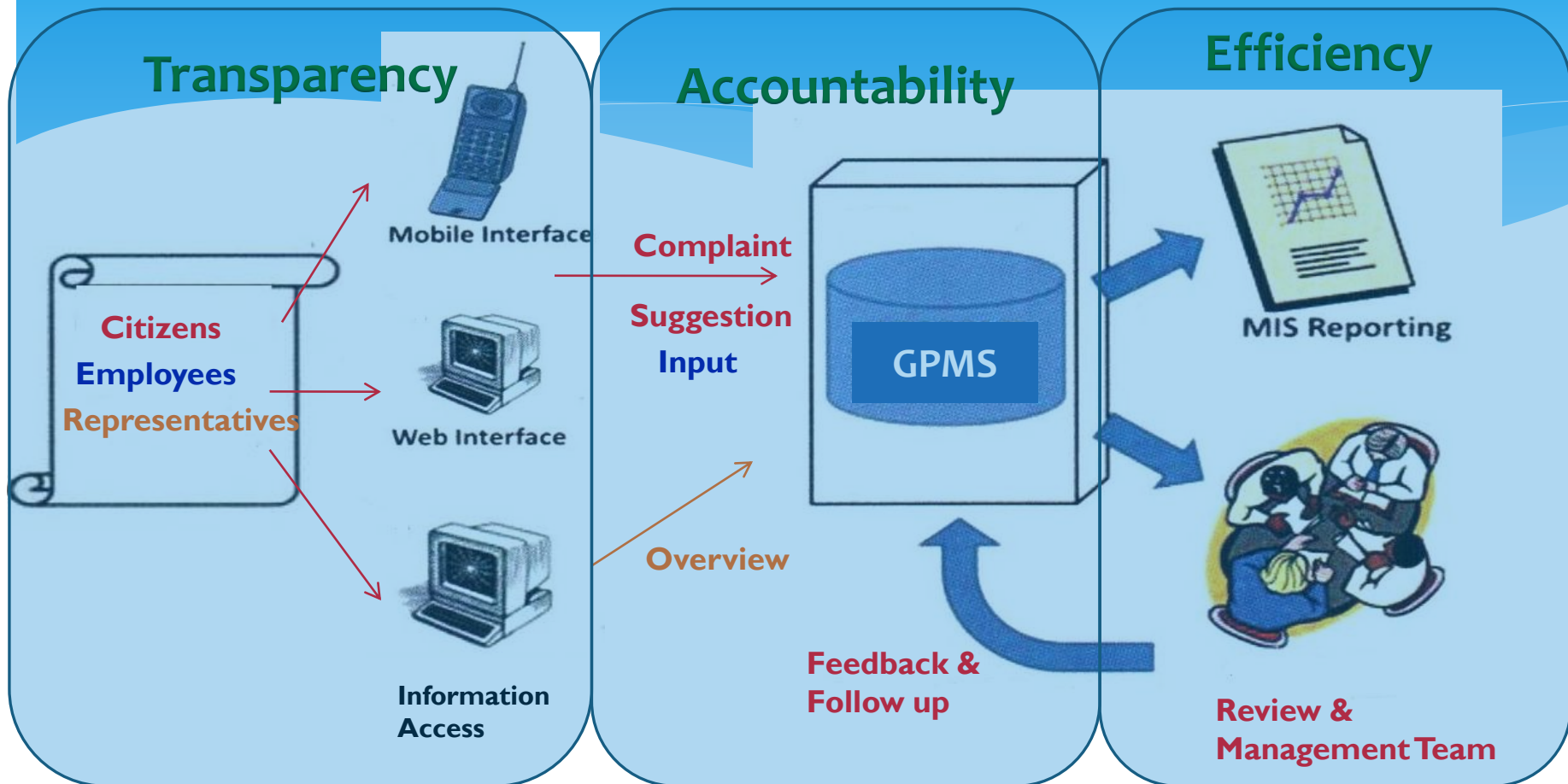
The team decided to approach the e-Governance challenge not as an IT company delivering services; but as a Social Entrepreneurship Organization delivering transformational change in the Quality of life of citizens. What this meant was that IT was only one of the many components. Many missing components were identified that would enhance the Solution with **“What More is Possible?”**.

## How to

- Make BBMP citizen friendly
- Increase effective monitoring of overall Progress (physical and financial) on projects
- Provide Better information Online
- Increase Transparency and Accountability across all departments
- Deliver better services online
- Deliver GPMS monitoring e-tool  
Improve efficiency all round
- Remodel IT department by defining roles and sufficient qualified staff to meet increasing IT initiatives to transform the BBMP into e-enabled in all aspects.
- Reduce cost



# The Working Of The Elements Of GPMS At BBMP



Enable access to central repository to all citizen data through cloud services. Bring about constant improvement in e-governance services through continuous public feedback.

**Effective Decision Making**

# Innovation and leadership

- Ward information when complexity of wards comes in there was no information available now information on finger tips how much is the collection?

# Information analysis

Financial status from Macro to Micro

# Strategic planning

Citizens participation & empowerment

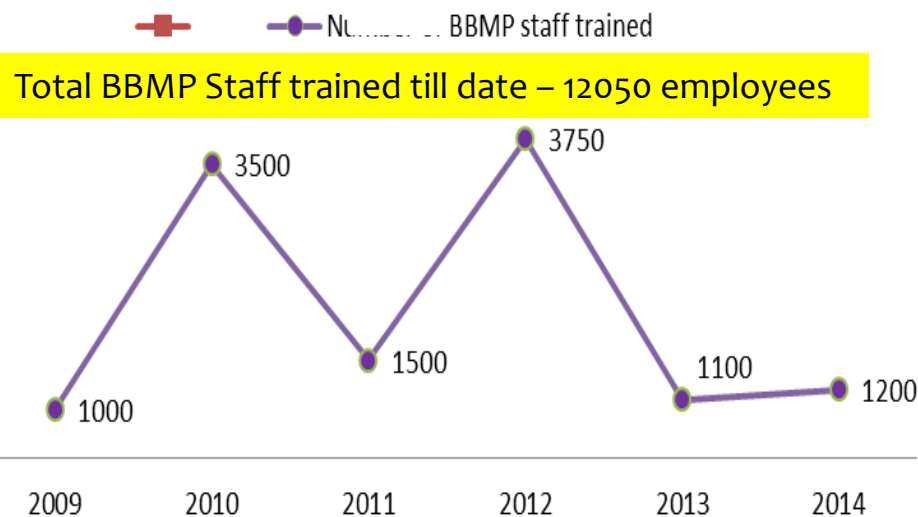
# Process Improvement

Stop Leakages

# Human resource development

Parameter for Transformation	As is situation	To Be	Indian CST Deliverables
<b>Human resource development</b>	<ul style="list-style-type: none"> <li>Capacity building of all users of the system being done on need based manner on manual systems</li> </ul>	<ul style="list-style-type: none"> <li>Enable all BBMP Engineers to be computer savvy</li> <li>Conduct Training Programs</li> </ul>	<ul style="list-style-type: none"> <li>Implement user-friendly cloud computing platform with training of 7500 engineers</li> <li>Conduct various training sessions for each engineer to feel comfortable and confident to update data in real-time..</li> <li>Conduct public awareness campaigns enable BBMP get correct and validated real time info online.</li> </ul> <p><b>Future Trainings at BBMP</b></p> <ul style="list-style-type: none"> <li>Training 936 Bank branches on Bank Reconciliation and Integration with GPMS</li> <li>Training public on Property Tax online portal</li> <li>3000 Contractors on GPMS</li> </ul>

**BBMP STAFF TRAINING TREND**



# GPMS-FMS Training Programs at BBMP

Admin Reports

Head Office Project

Basic Report

Advanced Report

POW 2009/10 Report

Pcode Report

Division Report

Sub Division Report

Ward Report

Department Report



Cost Over Run Report

Cost Savings Report

Time Over Run

Contractor Class Report

Contractor Detailed Report

Contractor Cost Overrun

Contractor Time Overrun

Projects without Zone

Year Wise Project

# Operational Results

Report As on 31 March 2014	Our Numbers
BBMP Zones	8
BBMP Divisions	30
BBMP Sub-Divisions	64
BBMP Wards	198
BBMP offices	450
BBMP DDO offices	1637
BBMP Bank Branches Integrated	936
P-codes	1747
R-codes	327
Bill Types	28
Annexures and Certificates	95
Number of Users in BBMP Finance Dept. FMS	<b>712</b>
Number of Users in GPMS	12750
Number of Bills (Payments) done	<b>53984</b>
Number of Work Bills Payments done	<b>5235</b>
Monthly Bank Statements / Deposits updated	<b>120</b>
Receipts issued through GPMS-FMS	<b>5,17,107</b>
Payments Received through GPMS-FMS	<b>Re.22,22,73,10,484.86</b>
Property Taxes updated in the GPMS-FMS	<b>Re.14,74,19,63,000.00</b>
Payments Issued through GPMS-FMS	<b>Re.20,67,85,82,430.32</b>
Payments of Work Bills Done April 2012-Sep 2012	<b>Re. 7,40,32,42,817.00</b>
Complaints Received	<b>1565</b>
Complaints Resolved	<b>1419</b>
Complaints un-resolved	<b>21</b>
Complaints to be resolved in progress	<b>125</b>

Year	# Receipts	Value
2012-13	2,35,998	1306,27,74,578
2013-14	2,81,109	916,45,35,903



# Stake Holder Satisfaction

## Key Stakeholders

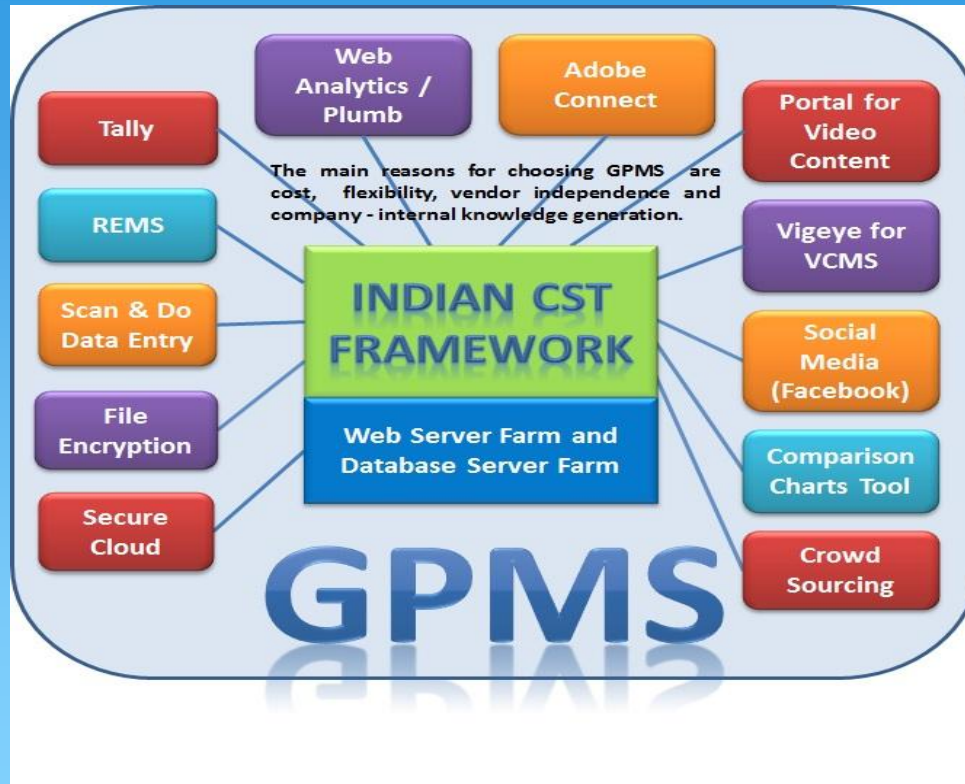


## A few of the activities at ground level that enabled implementation

- 1 **Periodical training programs** were conducted for their all Engineers and office Staff last 5 years
- 2 **Fortnightly reviews meeting** and status updates were conducted on regular basis for all the engineers, staff and officers.
- 3 **Fixed responsibility** for initiating the majority of actions required to guide the projects and programs as they started.
- 4 **Trained engineers** how to report current progress, to update status and asked to add missing data information, validate the data, and generate their daily / monthly / quarterly types of reports online.
- 5 **Monitored continuous improvement** for a substantial increase in the working efficiency of these department engineers, officers and its staff.
- 6 **Established transparency** across all the departments reporting online, on-going projects status, financial approvals status, payments done etc.
- 7 **Provided real time information for Citizen Engagement & Feedback** on outcomes and consequences of actions at each stage of the service delivery chain Connecting Policy Makers, Providers, Beneficiaries and their Voice that Enables Results Agenda, Good Governance and Clients.

Attempts to set fire to Server rooms, non-payment of server and bandwidth costs, difficulties in data sharing, vested interests of established players milking the corporation for private gain instead of public interest

# Indian CST GPMS Platform integrates various Tools & Techniques for Data Collection, Analysis with Correlations for Decision Making



## CLOUD COMPUTING Government Performance Monitoring Solution



GPMS facilities enterprises whose requirements are not covered by standard software / platforms for real time monitoring

[For GPMS Trial Demo click here](http://www.indiancst.in)

[www.indiancst.in](http://www.indiancst.in)

[www.bbmp.gov.in](http://www.bbmp.gov.in)

Let us log in for some real time public view/news  
on revenue collections done today by BBMP  
having 936 Bank branches accounts for  
reconciliations

and its officials in the Head office, 8 Zones,  
Divisions, Sub-Divisions, 198 wards , 450+  
Municipal offices and 271 Bangalore One

[Lessons learnt and best practices evolving from case studies, pilot projects and research in large scale implementation of e-governance projects](#)

# Bringing Efficiency, Transparency and Accountability into e-Governance Implementation of Publicly Funded Projects

## Ongoing Implementations

1. [Global Project Monitoring System \(GPMS\)](#)
2. [GPMS Financial Management System\(GPMS-FMS\)](#)
3. [GPMS Complaint Monitoring System \(Online Help Desk\)](#)
4. [GPMS Birth and Death Registration Monitoring System](#)
5. [GPMS Medical Reimbursement Monitoring System](#)
6. [GPMS Healthcare Information Therapy](#)
7. [GPMS Mobile Task Management System](#)
8. [GPMS Remote Eye Monitoring System](#)
9. [GPMS-FMS Public Page for Citizens Feedback](#)
10. [GPMS-Postal Ballot Monitoring System for EC](#)
11. [GPMS-FMS Training Programs and hand holding onsite](#)

## Citizen Centric Services

You can view more details on  
[www.gpms.in/gpmswiki](http://www.gpms.in/gpmswiki)

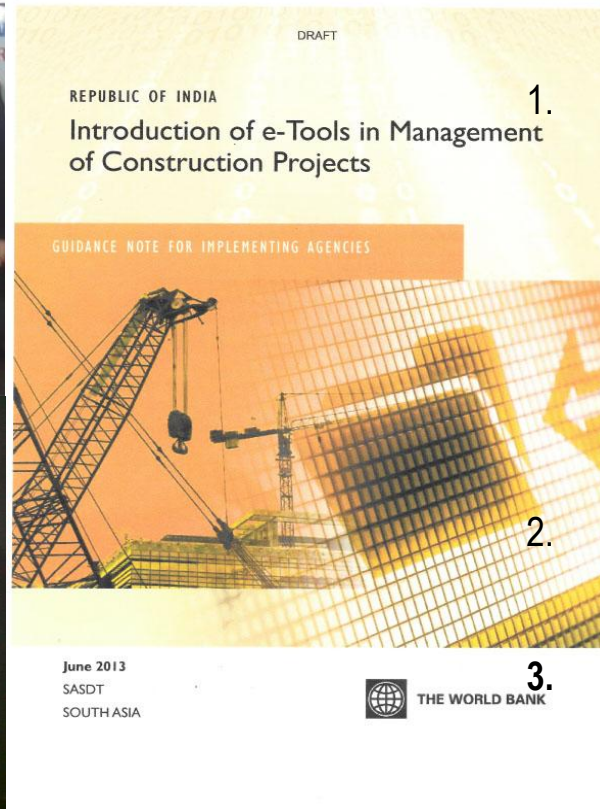
[First Original Research and Analysis Paper](#)



[www.indiancst.in](http://www.indiancst.in)



# Bruhat Bengaluru Mahanagara Palike (BBMP)



## GPMS Implementation Result:

This is the First time in the country and also across the world where one can see 92,000+ projects online. GPMS is getting the acceptance in BBMP, A city corporation implementation of this large scale capability is getting established in the country and will be seen as a trendsetter for E-governance projects monitoring system online Management.

This by far is the single largest collection of civil infrastructure project information in any government body in Karnataka.

**Indian CST acting as the citizen's initiative interface** for the successful implementation of the said project

<http://www.vigeygps.in/BBMP/>

**First**

**GPMS Original Research and Analysis Paper**



# The Future Initiatives

**1. Developing a toolkit for Citizen's participation** Ward level public spending

**2. Improving democracy at grass root level** by empowerment of citizen and increasing their participation in local governance

**3. In each of the 198 wards of the BBMP,** it is proposed that at least three to five potential candidates will be identified and supported for active participation in governance in each ward. They could in turn volunteer to take part in the next BBMP Corporation elections to be held sometime in 2015.

**4. To make this happen a Network of networks** need to be set up.

**5. A communication portal** interconnecting all the stakeholders needs to be set up. Both physical contacts and virtual meetings will have to be arranged and tools and techniques for networking and civil action fortified.

Area	800 Sq Km
Zones	08
Wards	198
Assembly Constituencies	28
Population	96 lakhs
Road Length	10121 Kms
Primary & Secondary Storm Water Drains	840 Kms
Road Side Drains	13000 Kms
Play Grounds and Stadium	154
Parks	1079
Nurseries, Primary, Secondary and PU Colleges	136
Daycare Centers, Maternity Home and Referral Hospitals	111
Street Lights	421000
Number of Slums	570
Number of Lakes	132
Number of Properties	16 lakhs
Solid Waste Generated per day	3500 MT

**Your Active participation and involvements in the above areas will be highly appreciated**

[www.indiancst.in](http://www.indiancst.in)

# Come, Contribute your mite now

- \* Join with us & participate in this endeavor.
- \* Implement your Corporate Social Responsibility through us.
- \* Collaborate in our projects/initiatives.
- \* Use our cost effective services/solutions and save resources.
- \* Support by sponsoring any for our activities.
- \* Lets work together as TEAM INDIA

**Contribute your mite to our Society, by fulfilling  
your Fundamental Duty!**

**Associate 2 transform & Excel**

# Thank You

For trying out the GPMS Cloud Computing Solution at your organizations  
Trial Demo Version is provided -send email

For any further enquiries, please contact:

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**Visit us at : [www.indiancst.in](http://www.indiancst.in) [www.gpms.in/gpmswiki](http://www.gpms.in/gpmswiki)**

# Bruhat Bengaluru Mahanagara Palike (BBMP)



Handling BBMP 92,000+ projects Rs.14000 crores publically funded online in BBMP-GPMS by integrating all projects from Head office, 8 zones, 198 wards, 12500 engineers were trained, periodical training programs were conducted by Indian CST at Head office, all the 8 Zones onsite, 198 ward offices, coordinations, validations were undertaken to make this happen. Various business intelligence reports were generated online , support given for online Help Desk, Indian CST is continuing to help BBMP in the Implementation across Bangalore Urban and Bangalore Rural by enabling the Public participation on the portal.

<http://www.vigeyegpms.in/BBMP/>

[www.indiancst.in](http://www.indiancst.in)

# Bruhat Bengaluru Mahanagara Palike (BBMP)

The screenshot shows the BBMP Global Patient Monitoring Services web application. The header includes the BBMP logo, a login status 'Logged in as Demo', and the title 'GLOBAL PATIENT MONITORING SERVICES FOR HEALTHCARE - INFORMATION THERAPY'. A navigation bar contains links: Dashboard, NRHM Data, Map, Flow Chart, Hospitals, GPMS Healthcare, GPMS Connect, Helpdesk, Contact Us, and Logout. The main content area is titled 'BBMP - Birth and Death Information' and features a sidebar with 'Birth and Death Modules' (Add Birth Record, Add Still Birth Record, Add Death Record, Pending Birth Reports, Pending Death Reports, Sent Birth Reports, Sent Death Reports, Print Birth Report / Certificate, Print Death Report / Certificate, Search Birth Report, Search Death Report) and 'Other Modules / Links' (Online Helpdesk, Article Search, Other Links). The central panel displays a table of birth and death statistics for BBMP, including Total Zones (8), Total Wards (198), Total SHO (66), Total Male Birth (238402), Total Female Birth (225908), Total Birth (464326), Total Male Death (54289), Total Female Death (33295), and Total Death (87584). A right sidebar shows a 'Complete Report' link and a list of zones: East Zone, West Zone, South Zone, Rajarajeshwari Nagar Zone, Bommanahalli Zone, Mahadevapura Zone, Dasarahalli Zone, and Yelahanka Zone. The footer contains the text 'BBMP - GPMS Healthcare Initiative', '2012 Indian CST All rights reserved', and 'Supported by Indian Centre for Social Transformation'.

BBMP - Birth and Death Information	
Total Zones	8
Total Wards	198
Total SHO	66
Total Male Birth	238402
Total Female Birth	225908
Total Birth	464326
Total Male Death	54289
Total Female Death	33295
Total Death	87584

## Health Care Department

1. BBMP healthcare department too has benefited by GPMS as it has integrated at all the **1800** govt, private, PHC, clinics , nursing homes, Hospitals across Bangalore Urban and Rural to update online all the information online in real time about the Birth and Death happening.
2. Till date 6,00,000 lakhs people's Birth and Death has been updated online.
3. GPMS Hospital Information Therapy too has been enabled and provided on secured cloud computing solution along with **GPMS Video conferencing** .
4. GPMS Vault: Enabling patients to access electronic Health Records through India Citizen Network

<http://vigeygps.in/bbmaphealth/>



# Bruhat Bengaluru Mahanagara Palike (BBMP)



## GPMS Revenue Monitoring System

1. BBMP Revenue department too has benefited by using GPMS, as it has integrated all the various **936 branches** of nationalized, private, cooperative, banks across Bengaluru to their BBMP departments together across **8 zones**, **198 wards**, 450 offices for each engineer , revenue inspectors, head of accounts departments to report revenue collected on daily basis in real time brining in total transparency in its all the BBMP operations.
2. This by far is the single largest collection of civil infrastructure project information in any government body in Karnataka.

<http://www.vigeyegpms.in/fms/index.php?module=receipt&action=rms> or <http://218.248.45.171/fms>

# Election Commission of India adopted the GPMS Cloud computing solution for the 2013 Karnataka State Assembly Elections where the pilot was done at Bangalore assembly constituencies to Monitor the Electoral Postal Ballot

**ELECTION  
COMMISSION OF  
INDIA**



GPMS  
technology  
in the  
Elections

Karnataka  
State  
Assembly  
Elections

Electoral  
Post Ballot  
Monitoring  
System

1 lakh State  
Employees

Bangalore  
chosen as  
the pilot

First of  
its kind  
in the  
country

<http://gpms.in/ec-lac/>

[www.indiancst.in](http://www.indiancst.in)

# Lessons Learnt

- **Avoid reinventing the wheel** – built on what exists. If some other organizations has developed it, procure and tailor it for their requirements, rather than developing from scratch.
- **Think of integration on day One** - not after implementation. Ensure that all e-tools are capable of talking to each other.
- **Put in place simple ICT policy guidelines** which provide for interoperability and electronic data interchange. These include standardizing on development platform (e.g. Windows or Linux, Proprietary or Open Source), technologies (web based or client server based), databases (e.g. SQL Server or Oracle) and procurement preferences (COTS or bespoke development).

# Lessons Learnt

- **Pilot everything first**, before rolling it out organization wide. Pilot in a project or a contract or a unit or with a vendor or consultant, before making it the norm for all.
- **Budget for Total Cost of Ownership (TCO)** - not just the software cost. Without complementary investments in hardware, connectivity, data creation and most importantly training, e-tools implementation cannot succeed.
- **Domain Experts (Engineers)** to be in the Driver's Seat – not the ICT staff. Commitment and time of top management is essential for e-tools success.
- **Business process reengineering** or a Change Management process

# Lessons Learnt

- **Early Interaction with IT departments** at state and national level
- **Support from Head of the department** and Senior Management is a must
- **Need to build IT capacity/cadre** in long term
- **It is therefore important to budget for Total Cost of Ownership (TCO)** of all ICT requirements (hardware, connectivity, software, services, training, data entry, etc.) rather than just the cost of the e-tool software.

